What is a Speech Act?

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I. Introduction

n a typical speech situation involving a speaker, a hearer, and an utterance by the speaker, there are many kinds of acts associated with Lthe speaker's utterance. The speaker will characteristically have moved his jaw and tongue and made noises. In addition, he will characteristically have performed some acts within the class which includes informing or irritating or boring his hearers; he will further characteristically have performed acts within the class which includes referring to Kennedy or Khrushchev or the North Pole; and he will also have performed acts within the class which includes making statements, asking questions, issuing commands, giving reports, greeting, and warning. The members of this last class are what Austin¹ called illocutionary acts and it is with this class that I shall be concerned in this paper, so the paper might have been called 'What is an Illocutionary Act?' I do not attempt to define the expression 'illocutionary act', although if my analysis of a particular illocutionary act succeeds it may provide the basis for a definition. Some of the English verbs and verb phrases associated with illocutionary acts are: state, assert, describe, warn, remark, comment, command, order, request, criticize, apologize, censure, approve, welcome, promise, express approval, and express regret. Austin claimed that there were over a thousand such expressions in English.

By way of introduction, perhaps I can say why I think it is of interest and importance in the philosophy of language to study speech acts, or, as they are sometimes called, language acts or linguistic acts. I think it is essential to any specimen of linguistic communication that it involve a linguistic act. It is not, as has generally been supposed, the symbol or

Source: Maurice Black (ed.), *Philosophy in America*, London: Allen and Unwin, 1965, pp. 221–239.

word or sentence, or even the token of the symbol or word or sentence, which is the unit of linguistic communication, but rather it is the *production* of the token in the performance of the speech act that constitutes the basic unit of linguistic communication. To put this point more precisely, the production of the sentence token under certain conditions is the illocutionary act, and the illocutionary act is the minimal unit of linguistic communication.

I do not know how to *prove* that linguistic communication essentially involves acts but I can think of arguments with which one might attempt to convince someone who was sceptical. One argument would be to call the sceptic's attention to the fact that when he takes a noise or a mark on paper to be an instance of linguistic communication, as a message, one of the things that is involved in his so taking that noise or mark is that he should regard it as having been produced by a being with certain intentions. He cannot just regard it as a natural phenomenon, like a stone, a waterfall, or a tree. In order to regard it as an instance of linguistic communication one must suppose that its production is what I am calling a speech act. It is a logical presupposition, for example, of current attempts to decipher the Mayan hieroglyphs that we at least hypothesize that the marks we see on the stones were produced by beings more or less like ourselves and produced with certain kinds of intentions. If we were certain the marks were a consequence of, say, water erosion, then the question of deciphering them or even calling them hieroglyphs could not arise. To construe them under the category of linguistic communication necessarily involves construing their production as speech acts.

To perform illocutionary acts is to engage in a rule-governed form of behaviour. I shall argue that such things as asking questions or making statements are rule-governed in ways quite similar to those in which getting a base hit in baseball or moving a knight in chess are rule-governed forms of acts. I intend therefore to explicate the notion of an illocutionary act by stating a set of necessary and sufficient conditions for the performance of a particular kind of illocutionary act, and extracting from it a set of semantical rules for the use of the expression (or syntactic device) which marks the utterance as an illocutionary act of that kind. If I am successful in stating the conditions and the corresponding rules for even one kind of illocutionary act, that will provide us with a pattern for analysing other kinds of acts and consequently for explicating the notion in general. But in order to set the stage for actually stating conditions and extracting rules for performing an illocutionary act I have to discuss three other preliminary notions: rules, propositions, and meaning. I shall confine my discussion of these notions to those aspects which are essential to my main purposes in this paper, but, even so, what I wish to say concerning each of these notions, if it were to be at all complete, would require a paper for each; however, sometimes it may be worth sacrificing thoroughness for the sake of scope and I shall therefore be very brief.

II. Rules

In recent years there has been in the philosophy of language considerable discussion involving the notion of rules for the use of expressions. Some philosophers have even said that knowing the meaning of a word is simply a matter of knowing the rules for its use or employment. One disquieting feature of such discussions is that no philosopher, to my knowledge at least, has ever given anything like an adequate formulation of the rules for the use of even one expression. If meaning is a matter of rules of use, surely we ought to be able to state the rules for the use of expressions in a way which would explicate the meaning of those expressions. Certain other philosophers, dismayed perhaps by the failure of their colleagues to produce any rules, have denied the fashionable view that meaning is a matter of rules and have asserted that there are no semantical rules of the proposed kind at all. I am inclined to think that this scepticism is premature and stems from a failure to distinguish different sorts of rules, in a way which I shall now attempt to explain.

I distinguish between two sorts of rules: Some regulate antecedently existing forms of behaviour; for example, the rules of etiquette regulate interpersonal relationships, but these relationships exist independently of the rules of etiquette. Some rules on the other hand do not merely regulate but create or define new forms of behaviour. The rules of football, for example, do not merely regulate the game of football but as it were create the possibility of or define that activity. The activity of playing football is constituted by acting in accordance with these rules; football has no existence apart from these rules. I call the latter kind of rules constitutive rules and the former kind regulative rules. Regulative rules regulate a pre-existing activity, an activity whose existence is logically independent of the existence of the rules. Constitutive rules constitute (and also regulate) an activity the existence of which is logically dependent on the rules.²

Regulative rules characteristically take the form of or can be paraphrased as imperatives, e.g. 'When cutting food hold the knife in the right hand', or 'Officers are to wear ties at dinner'. Some constitutive rules take quite a different form, e.g. a checkmate is made if the king is attacked in such a way that no move will leave it unattacked; a touchdown is scored when a player crosses the opponents' goal line in possession of the ball while a play is in progress. If our paradigms of rules are imperative regulative rules, such non-imperative constitutive rules are likely to strike us as extremely curious and hardly even as rules at all. Notice that they are almost tautological in character, for what the 'rule' seems to offer is a partial definition of 'checkmate' or 'touchdown'. But, of course, this quasitautological character is a necessary consequence of their being constitutive rules: the rules concerning touchdowns must define the notion of 'touchdown' in the same way that the rules concerning football define 'football'. That, for example, a touchdown can be scored in such and such

ways and counts six points can appear sometimes as a rule, sometimes as an analytic truth; and that it can be construed as a tautology is a clue to the fact that the rule in question is a constitutive one. Regulative rules generally have the form 'Do X' or 'If Y do X'. Some members of the set of constitutive rules have this form but some also have the form 'X counts as Y.'³

The failure to perceive this is of some importance in philosophy. Thus, e.g., some philosophers ask 'How can a promise create an obligation?' A similar question would be 'How can a touchdown create six points?' And as they stand both questions can only be answered by stating a rule of the form 'X counts as Y'.

I am inclined to think that both the failure of some philosophers to state rules for the use of expressions and the scepticism of other philosophers concerning the existence of any such rules stem at least in part from a failure to recognize the distinctions between constitutive and regulative rules. The model or paradigm of a rule which most philosophers have is that of a regulative rule, and if one looks in semantics for purely regulative rules one is not likely to find anything interesting from the point of view of logical analysis. There are no doubt social rules of the form 'One ought not to utter obscenities at formal gatherings', but that hardly seems a rule of the sort that is crucial in explicating the semantics of a language. The hypothesis that lies behind the present paper is that the semantics of a language can be regarded as a series of systems of constitutive rules and that illocutionary acts are acts performed in accordance with these sets of constitutive rules. One of the aims of this paper is to formulate a set of constitutive rules for a certain kind of speech act. And if what I have said concerning constitutive rules is correct, we should not be surprised if not all these rules take the form of imperative rules. Indeed we shall see that the rules fall into several different categories, none of which is quite like the rules of etiquette. The effort to state the rules for an illocutionary act can also be regarded as a kind of test of the hypothesis that there are constitutive rules underlying speech acts. If we are unable to give any satisfactory rule formulations, our failure could be construed as partially disconfirming evidence against the hypothesis.

III. Propositions

Different illocutionary acts often have features in common with each other. Consider utterances of the following sentences:

- (1) Will John leave the room?
- (2) John will leave the room.

- (3) John, leave the room!
- (4) Would that John left the room.
- (5) If John will leave the room, I will leave also.

Utterances of each of these on a given occasion would characteristically be performances of different illocutionary acts. The first would, characteristically, be a question, the second an assertion about the future, that is, a prediction, the third a request or order, the fourth an expression of a wish, and the fifth a hypothetical expression of intention. Yet in the performance of each the speaker would characteristically perform some subsidiary acts which are common to all five illocutionary acts. In the utterance of each the speaker *refers* to a particular person John and *predicates* the act of leaving the room of that person. In no case is that all he does, but in every case it is a part of what he does. I shall say, therefore, that in each of these cases, although the illocutionary acts are different, at least some of the non-illocutionary acts of reference and predication are the same.

The reference to some person John and predication of the same thing of him in each of these illocutionary acts inclines me to say that there is a common *content* in each of them. Something expressible by the clause 'that John will leave the room' seems to be a common feature of all. We could, with not too much distortion, write each of these sentences in a way which would isolate this common feature: 'I assert that John will leave the room', 'I ask whether John will leave the room', etc.

For lack of a better word I propose to call this common content a proposition, and I shall describe this feature of these illocutionary acts by saying that in the utterance of each of (1)–(5) the speaker expresses the proposition that John will leave the room. Notice that I do not say that the sentence expresses the proposition; I do not know how sentences could perform acts of that kind. But I shall say that in the utterance of the sentence the speaker expresses a proposition. Notice also that I am distinguishing between a proposition and an assertion or statement of that proposition. The proposition that John will leave the room is expressed in the utterance of all of (1)–(5) but only in (2) is that proposition asserted. An assertion is an illocutionary act, but a proposition is not an act at all, although the act of expressing a proposition is a part of performing certain illocutionary acts.

I might summarise this by saying that I am distinguishing between the illocutionary act and the propositional content of an illocutionary act. Of course, not all illocutionary acts have a proposititional content, for example, an utterance of 'Hurrah!' or 'Ouch!' does not. In one version or another this distinction is an old one and has been marked in different ways by authors as diverse as Frege, Sheffer, Lewis, Reichenbach and Hare, to mention only a few.

From a semantical point of view we can distinguish between the propositional indicator in the sentence and the indicator of illocutionary force. That is, for a large class of sentences used to perform illocutionary acts, we can say for the purpose of our analysis that the sentence has two (not necessarily separate) parts, the proposition indicating element and the function indicating device.4 The function indicating device shows how the proposition is to be taken, or, to put it in another way, what illocutionary force the utterance is to have, that is, what illocutionary act the speaker is performing in the utterance of the sentence. Function indicating devices in English include word order, stress, intonation contour, punctuation, the mood of the verb, and finally a set of so-called performative verbs: I may indicate the kind of illocutionary act I am performing by beginning the sentence with 'I apologize', 'I warn', 'I state', etc. Often in actual speech situations the context will make it clear what the illocutionary force of the utterance is, without its being necessary to invoke the appropriate function indicating device.

If this semantical distinction is of any real importance, it seems likely that it should have some syntactical analogue, and certain recent developments in transformational grammar tend to support the view that it does. In the underlying phrase marker of a sentence there is a distinction between those elements which correspond to the function indicating device and those which correspond to the propositional content.

The distinction between the function indicating device and the proposition indicating device will prove very useful to us in giving an analysis of an illocutionary act. Since the same proposition can be common to all sorts of illocutionary acts, we can separate our analysis of the proposition from our analysis of kinds of illocutionary acts. I think there are rules for expressing propositions, rules for such things as reference and predication, but those rules can be discussed independently of the rules for function indicating. In this paper I shall not attempt to discuss propositional rules but shall concentrate on rules for using certain kinds of function indicating devices.

IV. Meaning

Speech acts are characteristically performed in the utterance of sounds or the making or marks. What is the difference between *just* uttering sounds or making marks and performing a speech act? One difference is that the sounds or marks one makes in the performance of a speech act are characteristically said to *have meaning*, and a second related difference is that one is characteristically said to *mean something* by those sounds or marks. Characteristically when one speaks one means something by what

one says, and what one says, the string of morphemes that one emits, is characteristically said to have a meaning. Here, incidentally, is another point at which our analogy between performing speech acts and playing games breaks down. The pieces in a game like chess are not characteristically said to have a meaning, and furthermore when one makes a move one is not characteristically said to mean anything by that move.

But what is it for one to mean something by what one says, and what is it for something to have a meaning? To answer the first of these questions I propose to borrow and revise some ideas of Paul Grice. In an article entitled 'Meaning'. 5 Grice gives the following analysis of one sense of the notion of 'meaning'. To say that A meant something by x is to say that 'A intended the utterance of x to produce some effect in an audience by means of the recognition of this intention'. This seems to me a useful start on an analysis of meaning, first because it shows the close relationship between the notion of meaning and the notion of intention, and secondly because it captures something which is, I think, essential to speaking a language: In speaking a language I attempt to communicate things to my hearer by means of getting him to recognize my intention to communicate just those things. For example, characteristically, when I make an assertion, I attempt to communicate to and convince my hearer of the truth of a certain proposition; and the means I employ to do this are to utter certain sounds, which utterance I intend to produce in him the desired effect by means of his recognition of my intention to produce just that effect. I shall illustrate this with an example. I might on the one hand attempt to get you to believe that I am French by speaking French all the time, dressing in the French manner, showing wild enthusiasm for de Gaulle, and cultivating French acquaintances. But I might on the other hand attempt to get you to believe that I am French by simply telling you that I am French. Now, what is the difference between these two ways of my attempting to get you to believe that I am French? One crucial difference is that in the second case I attempt to get you to believe that I am French by getting you to recognize that it is my purported intention to get you to believe just that. That is one of the things involved in telling you that I am French. But of course if I try to get you to believe that I am French by putting on the act I described, then your recognition of my intention to produce in you the belief that I am French is not the means I am employing. Indeed in this case you would, I think, become rather suspicious if you recognized my intention.

However valuable this analysis of meaning is, it seems to me to be in certain respects defective. First of all, it fails to distinguish the different kinds of effects – perlocutionary versus illocutionary – that one may intend to produce in one's hearers, and it further fails to show the way in which these different kinds of effects are related to the notion of meaning.

A second defect is that it fails to account for the extent to which meaning is a matter of rules or conventions. That is, this account of meaning does not show the connection between one's meaning something by what one says and what that which one says actually means in the language. In order to illustrate this point I now wish to present a counter-example to this analysis of meaning. The point of the counter-example will be to illustrate the connection between what a speaker means and what the words he utters mean.

Suppose that I am an American soldier in the Second World War and that I am captured by Italian troops. And suppose also that I wish to get these troops to believe that I am a German officer in order to get them to release me. What I would like to do is to tell them in German or Italian that I am a German officer. But let us suppose I don't know enough German or Italian to do that. So I, as it were, attempt to put on a show of telling them that I am a German officer by reciting those few bits of German that I know, trusting that they don't know enough German to see through my plan. Let us suppose I know only one line of German, which I remember from a poem I had to memorize in a high school German course. Therefore I, a captured American, address my Italian captors with the following sentence: 'Kennst du das Land, wo die Zitronen blühen?' Now, let us describe the situation in Gricean terms. I intend to produce a certain effect in them, namely, the effect of believing that I am a German officer; and I intend to produce this effect by means of their recognition of my intention. I intend that they should think that I am trying to tell them is that I am a German officer. But does it follow from this account that when I say 'Kennst du das Land . . .' etc., what I mean is, 'I am a German officer'? Not only does it not follow, but in this case it seems plainly false that when I utter the German sentence what I mean is 'I am a German officer', or even 'Ich bin ein deutscher Offizier', because what the words mean is, 'Knowest thou the land where the lemon trees bloom?' Of course, I want my captors to be deceived into thinking that what I mean is 'I am a German officer', but part of what is involved in the deception is getting them to think that that is what the words which I utter mean in German. At one point in the *Philosophical Investigations* Wittgenstein says 'Say "it's cold here" and mean "it's warm here". 6 The reason we are unable to do this is that what we can mean is a function of what we are saying. Meaning is more than a matter of intention, it is also a matter of convention.

Grice's account can be amended to deal with counter-examples of this kind. We have here a case where I am trying to produce a certain effect by means of the recognition of my intention to produce that effect, but the device I use to produce this effect is one which is conventionally, by the rules governing the use of that device, used as a means of producing quite different illocutionary effects. We must therefore reformulate the

Gricean account of meaning in such a way as to make it clear that one's meaning something when one says something is more than just contingently related to what the sentence means in the language one is speaking. In our analysis of illocutionary acts, we must capture both the intentional and the conventional aspects and especially the relationship between them. In the performance of an illocutionary act the speaker intends to produce a certain effect by means of getting the hearer to recognize his intention to produce that effect, and furthermore, if he is using words literally, he intends this recognition to be achieved in virtue of the fact that the rules for using the expressions he utters associate the expressions with the production of that effect. It is this *combination* of elements which we shall need to express in our analysis of the illocutionary act.

V. How to Promise

I shall now attempt to give an analysis of the illocutionary act of promising. In order to do this I shall ask what conditions are necessary and sufficient for the act of promising to have been performed in the utterance of a given sentence. I shall attempt to answer this question by stating these conditions as a set of propositions such that the conjunction of the members of the set entails the proposition that a speaker made a promise, and the proposition that the speaker made a promise entails this conjunction. Thus each condition will be a necessary condition for the performance of the act of promising, and taken collectively the set of conditions will be a sufficient condition for the act to have been performed.

If we get such a set of conditions we can extract from them a set of rules for the use of the function indicating device. The method here is analogous to discovering the rules of chess by asking oneself what are the necessary and sufficient conditions under which one can be said to have correctly moved a knight or castled or checkmated a player, etc. We are in the position of someone who has learned to play chess without ever having the rules formulated and who wants such a formulation. We learned how to play the game of illocutionary acts, but in general it was done without an explicit formulation of the rules, and the first step in getting such a formulation is to set out the conditions for the performance of a particular illocutionary act. Our inquiry will therefore serve a double philosophical purpose. By stating a set of conditions for the performance of a particular illocutionary act we shall have offered a partial explication of that notion and shall also have paved the way for the second step, the formulation of the rules.

I find the statement of the conditions very difficult to do, and I am not entirely satisfied with the list I am about to present. One reason for the difficulty is that the notion of a promise, like most notions in ordinary

language, does not have absolutely strict rules. There are all sorts of odd, deviant, and borderline promises; and counter-examples, more or less bizarre, can be produced against my analysis. I am inclined to think we shall not be able to get a set of knock down necessary and sufficient conditions that will exactly mirror the ordinary use of the word 'promise'. I am confining my discussion, therefore, to the centre of the concept of promising and ignoring the fringe, borderline, and partially defective cases. I also confine my discussion to full-blown explicit promises and ignore promises made by elliptical turns of phrase, hints, metaphors, etc.

Another difficulty arises from my desire to state the conditions without certain forms of circularity. I want to give a list of conditions for the performance of a certain illocutionary act, which do not themselves mention the performance of any illocutionary acts. I need to satisfy this condition in order to offer an explication of the notion of an illocutionary act in general, otherwise I should simply be showing the relation between different illocutionary acts. However, although there will be no reference to illocutionary *acts*, certain illocutionary *concepts* will appear in the analysans as well as in the analysandum; and I think this form of circularity is unavoidable because of the nature of constitutive rules.

In the presentation of the conditions I shall first consider the case of a sincere promise and then show how to modify the conditions to allow for insincere promises. As our inquiry is semantical rather than syntactical, I shall simply assume the existence of grammatically well-formed sentences.

Given that a speaker S utters as sentence T in the presence of a hearer H, then, in the utterance of T, S sincerely (and non-defectively) promises that p to H if and only if:

- (1) Normal Input and Output Conditions obtain. I use the terms 'input' and 'output' to cover the large and indefinite range of conditions under which any kind of serious linguistic communication is possible. 'Output' covers the conditions for intelligible speaking and 'input' covers the conditions for understanding. Together they include such things as that the speaker and hearer both know how to speak the language; both are conscious of what they are doing; the speaker is not acting under duress or threats; they have no physical impediments to communication, such as deafness, aphasia, or laryngitis; they are not acting in a play or telling jokes, etc.
- (2) *S expresses that p in the utterance of T.* This condition isolates the propositional content from the rest of the speech act and enables us to concentrate on the peculiarities of promising in the rest of the analysis.
- (3) In expressing that p, S predicates a future act A of S. In the case of promising the function indicating device is an expression whose scope includes certain features of the proposition. In a promise an act must be

predicated of the speaker and it cannot be a past act. I cannot promise to have done something, and I cannot promise that someone else will do something. (Although I can promise to see that he will do it.) The notion of an act, as I am construing it for present purposes, includes refraining from acts, performing series of acts, and may also include states and conditions: I may promise not to do something, I may promise to do something repeatedly, and I may promise to be or remain in a certain state or condition. I call conditions (2) and (3) the *propositional content conditions*.

(4) H would prefer S's doing A to his not doing A, and S believes H would prefer his doing A to his not doing A. One crucial distinction between promises on the one hand and threats on the other is that a promise is a pledge to do something for you, not to you, but a threat is a pledge to do something to you, not for you. A promise is defective if the thing promised is something the promisee does not want done; and it is further defective if the promisor does not believe the promisee wants it done, since a non-defective promise must be intended as a promise and not as a threat or warning. I think both halves of this double condition are necessary in order to avoid fairly obvious counter-examples.

One can, however, think of apparent counter-examples to this condition as stated. Suppose I say to a lazy student 'If you don't hand in your paper on time I promise you I will give you a failing grade in the course'. Is this utterance a promise? I am inclined to think not; we would more naturally describe it as a warning or possibly even a threat. But why then is it possible to use the locution 'I promise' in such a case? I think we use it here because 'I promise' and 'I hereby promise' are among the strongest function indicating devices for *commitment* provided by the English language. For that reason we often use these expressions in the performance of speech acts which are not strictly speaking promises but in which we wish to emphasize our commitment. To illustrate this, consider another apparent counter-example to the analysis along different lines. Sometimes, more commonly I think in the United States than in England, one hears people say 'I promise' when making an emphatic assertion. Suppose, for example, I accuse you of having stolen the money. I say, 'You stole that money, didn't you?' You reply 'No, I didn't, I promise you I didn't'. Did you make a promise in this case? I find it very unnatural to describe your utterance as a promise. This utterance would be more aptly described as an emphatic denial, and we can explain the occurrence of the function indicating device 'I promise' as derivative from genuine promises and serving here as an expression adding emphasis to your denial.

In general the point stated in condition (4) is that if a purported promise is to be non-defective the thing promised must be something

the hearer wants done, or considers to be in his interest, or would prefer being done to not being done, etc.; and the speaker must be aware of or believe or know, etc. that this is the case. I think a more elegant and exact formulation of this condition would require the introduction of technical terminology.

(5) It is not obvious to both S and H that S will do A in the normal course of events. This condition is an instance of a general condition on many different kinds of illocutionary acts to the effect that the act must have a point. For example, if I make a request to someone to do something which it is obvious that he is already doing or is about to do, then my request is pointless and to that extent defective. In an actual speech situation, listeners, knowing the rules for performing illocutionary acts, will assume that this condition is satisfied. Suppose, for example, that in the course of a public speech I say to a member of my audience 'Look here, Smith, pay attention to what I am saying'. In order to make sense of this utterance the audience will have to assume that Smith has not been paying attention or at any rate that it is not obvious that he has been paying attention, that the question of his paying attention has arisen in some way; because a condition for making a request is that it is not obvious that the hearer is doing or about to do the thing requested.

Similarly with promises. It is out of order for me to promise to do something that it is obvious I am going to do anyhow. If I do seem to be making such a promise, the only way my audience can make sense of my utterance is to assume that I believe that it is not obvious that I am going to do the thing promised. A happily married man who promises his wife he will not desert her in the next week is likely to provide more anxiety than comfort.

Parenthetically I think this condition is an instance of the sort of phenomenon stated in Zipf's law. I think there is operating in our language, as in most forms of human behaviour, a principle of least effort, in this case a principle of maximum illocutionary ends with minimum phonetic effort; and I think condition (5) is an instance of it.

I call conditions such as (4) and (5) *preparatory conditions*. They are *sine quibus non* of happy promising, but they do not yet state the essential feature.

(6) S intends to do A. The most important distinction between sincere and insincere promises is that in the case of the insincere promise the speaker intends to do the act promised, in the case of the insincere promise he does not intend to do the act. Also in sincere promises the speaker believes it is possible for him to do the act (or to refrain from doing it), but I think the proposition that he intends to do it entails that he thinks it is possible to do (or refrain from doing) it, so I am not stating that as an extra condition. I call this condition the sincerity condition.

(7) S intends that the utterance of T will place him under an obligation to do A. The essential feature of a promise is that it is the undertaking of an obligation to perform a certain act. I think that this condition distinguishes promises (and other members of the same family such as vows) from other kinds of speech acts. Notice that in the statement of the condition we only specify the speaker's intention; further conditions will make clear how that intention is realized. It is clear, however, that having this intention is a necessary condition of making a promise; for if a speaker can demonstrate that he did not have this intention in a given utterance, he can prove that the utterance was not a promise. We know, for example, that Mr Pickwick did not promise to marry the woman because we know he did not have the appropriate intention.

I call this the essential condition.

(8) S intends that the utterance of T will produce in H a belief that conditions (6) and (7) obtain by means of the recognition of the intention to produce that belief, and he intends this recognition to be achieved by means of the recognition of the sentence as one conventionally used to produce such beliefs. This captures our amended Gricean analysis of what it is for the speaker to mean to make a promise. The speaker intends to produce a certain illocutionary effect by means of getting the hearer to recognize his intention to produce that effect, and he also intends this recognition to be achieved in virtue of the fact that the lexical and syntactical character of the item he utters conventionally associates it with producing that effect.

Strictly speaking this condition could be formulated as part of condition (1), but it is of enough philosophical interest to be worth stating separately. I find it troublesome for the following reason. If my original objection to Grice is really valid, then surely, one might say, all these iterated intentions are superfluous; all that is necessary is that the speaker should seriously utter a sentence. The production of all these effects is simply a consequence of the hearer's knowledge of what the sentence means, which in turn is a consequence of his knowledge of the language, which is assumed by the speaker at the outset. I think the correct reply to this objection is that condition (8) explicates what it is for the speaker to 'seriously' utter the sentence, i.e. to utter it and mean it, but I am not completely confident about either the force of the objection or of the reply.

(9) The semantical rules of the dialect spoken by S and H are such that T is correctly and sincerely uttered if and only if conditions (1)–(8) obtain. This condition is intended to make clear that the sentence uttered is one which by the semantical rules of the language is used to make a promise. Taken together with condition (8), it eliminates counter-examples like the captured soldier example considered earlier. Exactly what the formulation of the rules is, we shall soon see.

So far we have considered only the case of a sincere promise. But insincere promises are promises nonetheless, and we now need to show how to modify the conditions to allow for them. In making an insincere promise the speaker does not have all the intentions and beliefs he has when making a sincere promise. However, he purports to have them. Indeed it is because he purports to have intentions and beliefs which he does not have that we describe his act as insincere. So to allow for insincere promises we need only to revise our conditions to state that the speaker takes responsibility for having the beliefs and intentions rather than stating that he actually has them. A clue that the speaker does take such responsibility is the fact that he could not say without absurdity, e.g. 'I promise to do A but I do not intend to do A'. To say 'I promise to do A' is to take responsibility for intending to do A, and this condition holds whether the utterance was sincere or insincere. To allow for the possibility of an insincere promise then we have only to revise condition (6) so that it states not that the speaker intends to do A, but that he takes responsibility for intending to do A, and to avoid the charge of circularity I shall phrase this as follows:

(6*) S intends that the utterance of T will make him responsible for intending to do A. Thus amended (and with 'sincerely' dropped from our analysandum and from condition (9)), our analysis is neutral on the question whether the promise was sincere or insincere.

VI. Rules for the Use of the Function Indicating Device

Our next task is to extract from our set of conditions a set of rules for the use of the function indicating device. Obviously not all of our conditions are equally relevant to this task. Condition (1) and conditions of the forms (8) and (9) apply generally to all kinds of normal illocutionary acts and are not peculiar to promising. Rules for the function indicating device for promising are to be found corresponding to conditions (2)–(7).

The semantical rules for the use of any function indicating device P for promising are:

Rule 1. *P* is to be uttered only in the context of a sentence (or larger stretch of discourse) the utterance of which predicates some future act *A* of the speaker *S*.

I call this the *propositional content rule*. It is derived from the propositional content conditions (2) and (3).

Rule 2. *P* is to be uttered only if the hearer H would prefer S's doing A to his not doing A, and S believes H would prefer S's doing A to his not doing A.

Rule 3. P is to be uttered only if it is not obvious to both S and H that S will do A in the normal course of events.

I call rules (2) and (3) *preparatory rules*. They are derived from the preparatory conditions (4) and (5).

Rule 4. P is to be uttered only if S intends to do A.

I call this the *sincerity rule*. It is derived from the sincerity condition (6). *Rule* 5. The utterance of *P* counts as the undertaking of an obligation to do *A*.

I call this the essential rule.

These rules are ordered: Rules 2–5 apply only if Rule 1 is satisfied, and Rule 5 applies only if Rules 2 and 3 are satisfied as well.

Notice that whereas rules 1-4 take the form of quasi-imperatives, i.e. they are of the form: utter P only if x, rule 5 is of the form: the utterance of P counts as Y. Thus rule 5 is of the kind peculiar to systems of constitutive rules which I discussed in section II.

Notice also that the rather tiresome analogy with games is holding up remarkably well. If we ask ourselves under what conditions a player could be said to move a knight correctly, we would find preparatory conditions, such as that it must be his turn to move, as well as the essential condition stating the actual positions the knight can move to. I think that there is even a sincerity rule for competitive games, the rule that each side tries to win. I suggest that the team which 'throws' the game is behaving in a way closely analogous to the speaker who lies or makes false promises. Of course, there usually are no propositional content rules for games, because games do not, by and large, represent states of affairs.

If this analysis is of any general interest beyond the case of promising then it would seem that these distinctions should carry over into other types of speech act, and I think a little reflection will show that they do. Consider, e.g., giving an order. The preparatory conditions include that the speaker should be in a position of authority over the hearer, the sincerity condition is that the speaker wants the ordered act done, and the essential condition has to do with the fact that the utterance is an attempt to get the hearer to do it. For assertions, the preparatory conditions include the fact that the hearer must have some basis for supposing the asserted proposition is true, the sincerity condition is that he must believe it to be true, and the essential condition has to do with the fact that the utterance is an attempt to inform the hearer and convince him of its truth. Greetings are a much simpler kind of speech act, but even here some of the distinctions apply. In the utterance of 'Hello' there is no propositional content and no sincerity condition. The preparatory condition is that the speaker must have just encountered the hearer, and the essential rule is that the utterance indicates courteous recognition of the hearer.

A proposal for further research then is to carry out a similar analysis of other types of speech acts. Not only would this give us an analysis of concepts interesting in themselves, but the comparison of different analyses would deepen our understanding of the whole subject and incidentally provide a basis for a more serious taxonomy than any of the usual facile categories such as evaluative versus descriptive, or cognitive versus emotive.

Notes

- 1. J. L. Austin, How To Do Things With Words, Oxford 1962.
- 2. This distinction occurs in J. Rawls, 'Two Concepts of Rules', *Philosophical Review*, 1955, and J. R. Searle, 'How to Derive "Ought" from "Is", *Philosophical Review*, 1964.
- 3. The formulation 'X counts as Y' was originally suggested to me by Max Black.
- 4. In the sentence 'I promise that I will come' the function indicating device and the propositional element are separate. In the sentence 'I promise to come', which means the same as the first and is derived from it by certain transformations, the two elements are not separate.
 - 5. Philosophical Review, 1957.
 - 6. Philosophical Investigations, Oxford 1953, para. 510.